

The State of New Hampshire

8th Circuit Court – District Division – Keene

Cheshire, SS

Supporting Affidavit for Arrest Warrant

I, Sean A. Eaton, being duly sworn, depose and say:

1. That I am currently assigned as a patrol Trooper in Cheshire County. I have been a New Hampshire State Trooper for over seven years. Prior to that I was a police officer for the Town of Brattleboro, Vermont for three and a half years, and a part-time Police Officer in Massachusetts for over two years. My previous police training includes attending the part-time police academy in Massachusetts in 2001; completing the full time basic police academy at the Vermont Police Academy in 2004; and completing the New Hampshire Police Standards and Training law package in 2007. Over my 13 years of police experience I have investigated or been an active police participant, in most crimes enumerated in the Criminal and Motor Vehicle Code; including investigations for crimes related to thefts, frauds and burglary. I also have written and participated in the preparation and execution of numerous search and arrest warrants during the course of my police career involving misdemeanor and felony offenses.

2. This affidavit is based upon information known by me personally, and obtained through interviews of individuals with information relevant to this investigation.

3. On October 24, 2014 the State Police received information from

**CHIEF DAVID ELLIS
TROY POLICE DEPARTMENT**

regarding a possible case of embezzlement involving a Town of Troy employee. In order to avoid any conflicts of interest, Chief ELLIS requested the State Police investigate the case. I was assigned the case and was briefed by Chief ELLIS.

4. According to Chief ELLIS, on October 10, 2014 he received information from

**LOU DERBY
Senior Security Agent
PUBLIC SERVICE of NEW HAMPSHIRE
(PSNH)**

that a

**CYNTHIA SATAS
122 RICHMOND ROAD
TROY, NH 03465
DOB: 01/23/52**

may have been paying some of her personal financial obligations to PSNH utilizing Town of Troy funds for several different properties that she owns. Chief ELLIS advised me that SATAS is the Town of Troy Welfare Administrator as well as the Administrative Assistant to the Board of Selectmen. Chief ELLIS stated that SATAS' position as Welfare Administrator is an elected post and further, he also stated that he believed SATAS has the ability to issue Town of Troy checks. He said that he believed SATAS may have access to a stamp containing the signature of the Janet McCullough, who he said is the Town Treasurer. DERBY also advised Chief ELLIS that this activity may go back as far as 2008. DERBY advised Chief ELLIS that in order for PSNH to provide the police with further information, a subpoena would be required.

5. Based on the above information, on October 27, 2014

**ATTORNEY JOHN GASAWAY
CHESHIRE COUNTY ATTORNEYS OFFICE**

presented the case to a Cheshire County Grand Jury, and I testified to the above information. The Grand Jury issued a subpoena for PSNH to turn over their records pertaining to SATAS for investigation for the period of January 1, 2008 to present. I forwarded a copy of the subpoena to DERBY.

6. On November 13, 2014 I met with DERBY at PSNH headquarters in Manchester, and was provided with a large file containing SATAS' account information as requested in the subpoena, as well as that of her husband

JOHN SATAS.

I finished reviewing the files on December 1, 2014.

7. In reviewing the PSNH documents, I found that SATAS had several accounts for properties, including:

**114 Richmond Road Troy, NH
29 School Street Troy, NH
18 Granite Street Peterborough, NH**

in which she was listed as a landlord. I was also provided with the account information for her personal residence:

122 Richmond Road Troy, NH

in which PSNH lists her husband John SATAS as the account holder.

8. At least two of these properties were related to more than one PSNH account. It was explained to me by PSNH that the records contained information on two different types of accounts, residential and general service accounts. The residential accounts would typically be billed to tenants in an apartment and the general service account would cover the parts of the building not associated with the residential account, such as outside lighting and common hallways.

9. PSNH also provided me with copies of checks they received for payment of the accounts, as well as an explanation for how the funds were disbursed. In reviewing the account information from PSNH, I found that all bills for each account were sent to the SATAS residence at 122 Richmond Road, Troy. Payment was submitted on the majority of occasions in the form of a check from the Town of Troy, which was signed by

JANET MCCULLOUGH

with the exception of at least one check signed by another party, a

SHERRY A. CARTER.

I later learned that MCCULLOUGH was the Town of Troy Treasurer and CARTER was the Assistant Treasurer. I found the funds from the check were usually higher than any one bill and were disbursed to several different accounts held by SATAS, or to the residential account held by her husband. In my analysis, I found that *at least* the following amounts were paid on the SATAS' PSNH accounts with funds from the Town of Troy between 2008 and 2014:

122 Richmond Road Troy, NH (residential account)	\$5768.73
18 Granite Street Peterborough, NH (Gen Serv Acct)	\$2349.60
18 Granite Street Peterborough, NH (residential acct)	\$488.77
114 Richmond Road Troy, NH (residential account)	\$246.40
29 School Street Troy, NH (General Service Account)	\$846.53
29 School Street Troy, NH (Residential Account)	\$5726.17

The total amount of money paid on SATAS accounts by Town of Troy funds is at least: **\$15426.20.**

10. On October 7, 2014, SATAS contacted PSNH to inquire about a Town of Troy check that was sent as payment for her account or accounts at 29 School Street Troy. In the recording, SATAS stated that payment was sent by the Town to "my account" but that the account was not credited with the amount. PSNH began looking into the matter for her. On October 9, 2014 SATAS called back to follow up and spoke with a different representative. During that call, SATAS was asked if she had any other accounts with PSNH, and she stated she did, but the payment did not go to them. The representative

looked into the matter and called SATAS back on the same date. During that call, SATAS told the representative that the check was a welfare account and the payment was for a client who lived in the property that she owned. The representative stated that the payment was posted as an assistance payment, but to another customer's account and that she wasn't comfortable dealing with it without speaking with MCCULLOUGH to verify the Town of Troy check should be credited to SATAS' personal account. The representative requested a number to contact MCCULLOUGH to conduct this verification, which SATAS refused to provide.

11. During the course of reviewing PSNH's records, I found that some of the disbursements were made in conjunction with funds paid to recipients of "welfare assistance". According to Chief ELLIS, SATAS is the Town of Troy's Welfare Administrator or holds a position equivalent to that title. I am aware from speaking with a person holding the same position in another Town, as well as reviewing RSA Chapter 165 – Aid to Assisted Persons, that SATAS has the ability to accept applications for those residents and non-residents within the Town of Troy who are seeking 'general assistance'. In her position, she has the ability to review the applications and make determinations on who should receive Town funded assistance. Disbursements can then be made by the Town to pay obligations on behalf of the applicant.

12. On December 2, 2014, I requested and was granted search warrants by the Honorable

**JUDGE EDWARD BURKE
8TH CIRCUIT COURT - KEENE**

to search the Town of Troy town offices as well as the SATAS residence at 122 Richmond Road Troy, NH. At approximately 1220 hours, I arrived at the Town of Troy offices with Sgt. SKAHAN and Chief ELLIS to execute the search warrant. At the same time, Troopers ARDINI and GILLIS executed the warrants at SATAS' residence.

13. Sgt. SKAHAN and I made contact with SATAS in her office at the Troy Town hall. I advised her we had a search warrant and were investigating disbursements made by the Town of Troy to several of her properties. I provided her with a copy of the search warrant and asked for her cooperation in locating the documents and items listed in the warrant. SATAS did not question why we were there, which I thought was odd. She was also very cooperative in turning over the requested files. She also provided me with a phone number for MCCULLOUGH, who I called while we were there. I asked MCCULLOUGH if she could provide us with the Town's financial information, specifically regarding checks. MCCULLOUGH said that SATAS was the one who issued the checks and should have all that information. She said that she only signs them.

14. During the execution for the search warrant at the Town offices, I asked SATAS if she would agree to talk to us. SATAS stated she would and also agreed to be recorded. I advised her she did not have to speak with us, and that she was not under arrest. I also


advised her of her Miranda rights. The conversation was recorded on Sgt. SKAHAN's digital recorder.

15. During the interview, SATAS admitted to making the payments on her personal PSNH accounts at each of the properties listed. I had asked her if any of her tenants were currently receiving assistance from the Town, and she stated they weren't with the exception of her son and his girlfriend. She also admitted to making a payment to a local oil company on behalf of her son and his girlfriend, who resides at her School Street property. She said she does not charge rent to her son and said that was part of the reason she opted to pay her utility bills with Town funds. During the interview, Sgt. SKAHAN was reviewing files and found that a single application for SATAS' son and his girlfriend had been filled out after the oil deliveries had been made and apparently after SATAS had been spoken to by the Selectmen about the incident due to the oil company questioning it.

16. SATAS eventually stated there were actually two oil deliveries, which totaled about \$1000 that were made to her properties. The other was at 114 Richmond Road, to her tenants there. Said they were having a hard time, but acknowledged that they had not applied for assistance. She said they would have qualified however and she used her discretion to authorize the payment for the oil delivery. SATAS admitted that the selectmen were not aware of her activity and would not approve of it. SATAS said she did not pay any other bills besides PSNH and the oil deliveries. I asked SATAS why the Town was paying her utilities and she stated something to the effect that, "My best response is a lack of what I did for my son". I asked her if it was fair to say that she was not getting rent and had to make up for it somewhere and she stated, "Guess it's fair to say". I also had asked SATAS why she was paying the utilities on her own home, and she answered to the effect of, "I took it upon myself to make that decision". I asked her how long she had been paying her utilities with Town money and she said she didn't know. I asked her how long she has held the position and she since 2001 with the exception for a portion of 2012. I noted in PSNH's records, that for several months during the year 2012, SATAS made her utility payments with her own money.

17. SATAS stated several times during the interview that the guidelines for her position allowed her to use her discretion (on who could receive funds for assistance). She also admitted that her husband was not on assistance and when asked if she would qualify, she stated, "I'm not quite sure about that". She also stated that she did not ask the Selectmen about receiving aid because she would have been embarrassed. Since SATAS acknowledged that letting her son live in her apartment rent free for the last year or so, and was causing a hardship, I asked her about the payments prior to her son's tenancy going back to 2008 and asked her if there was always a hardship? She said something to the effect that she would have to look and see who was living there and that, "I don't recall". Before ending the interview, I asked SATAS if there was anything else I should know while investigating this case. She stated that she "used her discretion". I then stated something to the effect of, "So you used your discretion over money you had control over to benefit yourself." SATAS answered, "Somewhat, yes".

18. Based on the aforementioned information I have probable cause to believe that the crime of Theft by Unauthorized Taking or Transfer was committed by Cynthia SATAS.



Trooper Sean A. Eaton

WARRANT
The State of New Hampshire

Cheshire, SS

8th Circuit - Keene Court

To the Sheriffs of our several counties, or their deputies, any State Police Officer, or any Constable or Police Officer of any city or town, within our State.

Proof by affidavit (supplemented by oral statements under oath) having been made this day before

EDWARD J. BURKE, JUSTICE
(name of person authorized to issue warrant)

by

Trooper Sean A. Eaton

(names of person or persons whose affidavits have been taken)

that there is

probable cause for believing that:

(certain property which has been stolen, embezzled, or fraudulently obtained; OR is intended for use or has been used as the means of committing a crime; OR is contraband; OR is evidence of the crime to which the probable cause upon which this search warrant is issued relates.)
evidence of the crime to which the probable cause upon which this search warrant is issued relates

may be found in the possession of 122 Richmond Road Troy, NH and the person and personal property of Cynthia & John Satas
(identify)

at premises located at 122 Richmond Road Troy, NH and the person and personal property of Cynthia & John Satas
(specify)

We therefore command you in the daytime (or at any time of the day or night) to make an immediate search
of 122 Richmond Road Troy, NH
(identify premises)

and

(occupied by A.B.)

of the person of and personal property of Cynthia & John Satas

(A.B. and any other identifiable individuals with respect to whom probable cause has been established by the affidavit

for the

or supplementary testimony.)

following property: (describe property)

Any and all records related to payments made with Town funds, including but not limited to checking, savings and credit card accounts, whether maintained in hard copy or electronic format;
Check registers, ledgers and cancelled checks, whether maintained in hard copy or electronic format;
Stamps used to affix signatures;
Any and all records of payments made to utility companies, including but not limited to PSNH, whether from personal or Town of Troy accounts, whether maintained in hard copy or electronic format;
Any and all records related to individuals receiving general assistance from the Town of Troy, including but not limited to: their application for assistance, records related to the assistance received and the Town of Troy's written guidelines relative to general assistance, whether maintained in hard copy or electronic format.
Any and all records related to tenants of 122 Richmond Road Troy, 114 Richmond Road Troy, 29 School Street Troy, and 18 Granite Street Peterborough, NH; including but not limited to lease or rental agreements or contracts, whether maintained in hard copy or electronic format.
Any computers utilized by Cynthia SATAS

and if you find any such property or any part thereof to bring it and the person in whose possession it is found

before the 8th Circuit Court – District Division – Keene

(court having jurisdiction)

at

33 Winter Street Keene, NH

(location)

Dated at

Wren
(city or town)

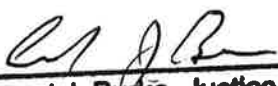
this

2nd
(Day)

day of

Dec 2014
(Month / Year)

(court seal)


Edward J. Burke, Justice
8th Circuit Court - District Division - Keene
Justice of the

Court

RETURN

I received the attached search warrant on December 2nd 2014 and have
(Month / Day) (Year)

executed it as follows:

On December 2nd 2014 at 12:45 o'clock P M, I
(Month / Day) (Year)

searched 122 Richmond Road Troy, and the personal property of Cynthia & John Satas described in the warrant and I
(the persons and the premises searched)

left a copy of the warrant with John Satas
(names of persons searched and occupant if not a person searched; describe the premises searched if occupant

not present.)

at 122 Richmond Road Troy together with a receipt for the items seized.
(the premises searched)

The following is an inventory of property taken pursuant to the warrant:

Electric Bill statements, Bank statements, Property statements, gas statements, oil statements, cable / water / sewer statements, records of tenants.

This inventory was made in the presence of Trooper Aaron Gillis
and Trooper Jeffery Ardini

I swear that this inventory is a true and detailed account of all the property taken by me on the warrant.

[Signature]
(Signature)

Subscribed and sworn to and returned before me this 3rd day
(Day)

of December 2014
(Month / Year)

Sylvia A. Blanchard
Justice of the Peace

Expires 4/23/2019

2014 DEC - 9 A 8:24

NH CIRCUIT COURT

APPLICATION FOR SEARCH WARRANT and SUPPORTING AFFIDAVIT

(This application and affidavit to be detached by Justice issuing warrant and filed separately with the court to which the warrant is returnable.)

Instructions: A person seeking a search warrant shall appear personally before any justice, associate justice or special justice of the municipal, district or superior court and shall give an affidavit in substantially the form hereinafter prescribed. The affidavit shall contain facts, information, and circumstances upon which such person relies to establish probable cause for the issuance of the warrant and the affidavit may be supplemented by oral statements under oath for the establishment of probable cause. The person issuing the warrant shall retain the affidavit and shall make notes personally of the substance of any oral statements under oath supplementing the affidavit or arrange for a transcript to be made of such oral statements. The person issuing the search warrant shall deliver the affidavit and the notes or transcript within three days after the issuance of the warrant to the court to which the warrant is returnable. Upon the return of said warrant, the affidavit and the notes or transcript shall be attached to it and shall be filed therewith, and they shall be a public document when the warrant is returned, unless otherwise ordered by a court of record.

THE STATE OF NEW HAMPSHIRE

Cheshire, SS
(county)

8th Circuit - Keene Court
December 2 2014
(Month / Day) (Year)

I, Trooper Sean A. Eaton being duly sworn, depose and say:
(Name of applicant)

1. I am a Trooper assigned to Troop C, Cheshire County patrol 1
(describe position, assignment, office, etc.)

2. I have information, based upon:
(describe source, facts indicating reliability and credibility of source and nature of information: if based on personal knowledge, so state)

SEE ATTACHED SUPPORTING AFFIDAVIT

NH CIRCUIT COURT
2014 DEC -2 A 11:03

[Empty box for additional information]

3. Based upon the foregoing information (and upon my personal knowledge) there is probable cause to believe that the
(strike out if not applicable)

property hereinafter described is evidence of the crime or associated with the crime of Theft
(has been stolen, etc.)

and may be found in the possession of Cynthia Satas or John Satas
(in the possession of A.B. or any other person)

at premises 122 Richmond Road Troy, NH
(identify)

4. The property for which I seek the issuance of a search warrant is the following:

(here described the property as particularly as possible)

Any and all records related to payments made with Town funds, including but not limited to checking, savings and credit card accounts, whether maintained in hard copy or electronic format;
Check registers, ledgers and cancelled checks, whether maintained in hard copy or electronic format;
Stamps used to affix signatures;
Any and all records of payments made to utility companies, including but not limited to PSNH, whether from personal or Town of Troy accounts, whether maintained in hard copy or electronic format;
Any and all records related to individuals receiving general assistance from the Town of Troy, including but not limited to: their application for assistance, records related to the assistance received and the Town of Troy's written guidelines relative to general assistance, whether maintained in hard copy or electronic format.
Any and all records related to tenants of 122 Richmond Road Troy, 114 Richmond Road Troy, 29 School Street Troy, and 18 Granite Street Peterborough, NH; including but not limited to lease or rental agreements or contracts, whether maintained in hard copy or electronic format.
Any computers utilized by Cynthia SATAS

Wherefore, I request that the court issue a warrant and order of seizure, authorizing the search of, _____

122 Richmond Road Troy, NH and the person and personal property of Cynthia and John Satas
(identify premises and the persons to be searched)

and directing that if such property or evidence or any part thereof be found that it be seized and brought before the court; together with such other and further relief that the court may deem proper.

[Signature]
(Name)

The above named JOAN UATON personally appeared transmitted a signed copy of the documents by facsimile or electronic transmission and made oath, either in person or by telephone attesting that the foregoing affidavit is true.

This 2nd day of Dec, 2 013
(Day) (Month) (Year)

Signature of Person Authorizing Warrant Print Name

[Signature]
Edward J. Burke, Justice
8th Circuit Court - District Division - Keene

Justice of the _____ Court

SUPPORTING AFFIDAVIT FOR SEARCH WARRANT

THE STATE OF NEW HAMPSHIRE

Cheshire, SS

8th Circuit – District Division, Keene COURT

I, Trooper Sean A. Eaton being duly sworn, do depose and say:

1. That I am currently assigned as a patrol Trooper in Cheshire County. I have been a New Hampshire State Trooper for over seven years. Prior to that I was a police officer for the Town of Brattleboro, Vermont for three and a half years, and a part-time Police Officer in Massachusetts for two years. Over my 13 years of police experience I have investigated numerous misdemeanor and felony crimes, including crimes related to theft and fraud. I have also written and participated in the preparation and execution of numerous search and arrest warrants during the course of my police career.

2. On October 24, 2014 the State Police received information from

**CHIEF DAVID ELLIS
TROY POLICE DEPARTMENT**

regarding a possible case of embezzlement involving a Town of Troy employee. In order to avoid any conflicts of interest, Chief ELLIS requested the State Police investigate the case. I was assigned the case and was briefed by Chief ELLIS.

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**LOU DERBY
PSNH**

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**CYNTHIA SATAS
DOB: 01/23/52**

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back as far as 2008. DERBY advised Chief ELLIS that in order for PSNH to provide the police with further information, a subpoena would be required.

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**ATTORNEY JOHN GASAWAY
CHESHIRE COUNTY ATTORNEYS OFFICE**

presented the case to a Cheshire County Grand Jury, and I testified to the above information. The Grand Jury issued a subpoena for PSNH to turn over their records pertaining to SATAS for investigation for the period of January 1, 2008 to present. I forwarded a copy of the subpoena to DERBY.

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I finished reviewing the files on December 1, 2014.

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in which she was listed as a landlord. I was also provided with the account information for her personal residence:

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11. It also should be noted that if SATAS is paying her tenants obligations while they are on assistance, it would seem to be at the least a conflict of interest. However, from viewing all the PSNH documents, it seems that SATAS is paying off her own financial obligations as a landlord, as well as benefitting from her husband receiving payments from the Town for his PSNH obligation in the home where she resides. Furthermore, regardless of the financial status of any of SATAS' tenants at 18 Granite Street, the Town of Troy should not and likely does not have any obligation to pay funds for a property located outside of the Town.

the State seeks to search the following!

12. In order to further this investigation Any and all records related to payments made with Town funds, including but not limited to checking, savings and credit card accounts, whether maintained in hard copy or electronic format;
Check registers, ledgers and cancelled checks, whether maintained in hard copy or electronic format;

Stamps used to affix signatures;

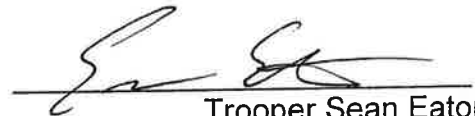
Any and all records of payments made to utility companies, including but not limited to PSNH, whether from personal or Town of Troy accounts, whether maintained in hard copy or electronic format;

Any and all records related to individuals receiving general assistance from the Town of Troy, including but not limited to: their application for assistance, records related to the assistance received and the Town of Troy's written guidelines relative to general assistance, whether maintained in hard copy or electronic format.

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Any computers utilized by Cynthia SATAS.

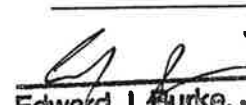
13. Based upon the forgoing information, there is probable cause to believe that evidence of the crime of Theft will be found at 122 Richmond Road Troy, NH; and on the person or in the personal property of Cynthia and/or John SATAS.



Trooper Sean Eaton
New Hampshire State Police, Troop C

Then (personally appeared / swore telephonically) the above named Trooper Sean Eaton and made oath or affirmation that the above affidavit is true to the best of his knowledge and belief.

Dec 2, 2014 10:52 AM
Date and Time

Justice

Edward J. Burke, Justice
8th Circuit Court - District Division - Keene